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4 April 1977

NOTE FOR: D/DCI/IC
AD/DCI/IC
EO/ICS

STAT FROM : [redacted]

SUBJECT : PRM-11

The Defense group in PRM-11 has charged [redacted] STAT
STAT [redacted] to move out smartly on seizing the initiative after the 1 April meeting. Attached are his Memo for the Record of that meeting and a revised outline of the Task 2 report taking it considerably further afield than the PRM itself.

STAT [redacted] tells me he is already working on a complete draft of this DOD paper.

[redacted] STAT

2 Attachments:
As stated

Distribution:
1 - Each Adse, w/atts
1 - D/OPEI Chrono, w/o atts
1 - PRM-11 Official, w/atts

ER has seen

STAT D/OPEI [redacted] (4/4/77)

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1186

STAT

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STAT

Via LDX

[redacted]

IC Staff, Langley Va

[redacted]

[redacted]

Attached is a draft outline I worked on over the weekend which I think comes reasonably close to combining the PRM 11 Subcommittee's conflicting guidance.

I also worked up an MFR on Friday's meeting which I will LDX to you today.

Finally I wrote a draft for parts I, II, and III of the attached outline, which is now being typed.

[redacted]

STAT

1/4/77

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PRM 11 Task 2 Revised outline

I. INTRODUCTION

XXXGENERAL describe approach to be taken under task 2, and relationship to Task 3.

II. THE ROLE OF INTELLIGENCE PER SE

Describe the general role of intelligence and its status as a support element to many echelons

III. HISTORICAL RECAPITULATION

Describe the development of Community institutions chronologically, with emphasis on the changing roles of various Community elements (especially CIA and Defense) as embodied in the various laws, executive orders, ~~and~~ agreements, and directives.

IV. AUTHORITIES, RESPONSIBILITIES, AND POWERS

Describe the current ~~authorities~~, responsibilities and powers of the major players in accordance with the authorities now effective. This should be a brief listing, since the preceding paragraph provided discussion of how these developments arose, and the reasons for changes. Reference and tab the actual documents.

V. DISCUSSION AND ANALYSIS

A rearrangement and shortening of part IV of the earlier outline, concentrating on the current performance of the Community and its elements in meeting the goals of Part II

VI. MAJOR MANAGEMENT ISSUES

A rewrite of the issues paper discussed 1 April by the Subcommittee, concentrating on the major structural issues

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of responsibility for

dealing with division ~~of~~ programming and budgeting, tasking control of major elements, line authority over major elements, peace-crisis-war issues.

VII. OPTIONS

A. Revert to pre-EO 11905 (with or without DCI role in tactical program review)

B. Retain essential elements of EO 11905, with or without minor modifications

C. Split DCI and CIA in order to give DCI time and objectivity for more programming and budget review authority. DCI to retain NIO's and some of CIA/DDI. DDO, DDS&T, and rest of DDI to be resubordinated elsewhere as services of common concern.

D. Establish an NIA under DCI with line authority including present CIA, Special AF, NSA (less CSS), plus review and veto authority over departmental assets (GDIP, INR)

E. Establish super-NIA with above plus DIA and INR.

VIII. OPTION DISCUSSION

Lay out pros and cons of each option defined in preceding section; pluses and minuses to be cited both in terms of effect on major issues described in part VI and in terms of side effects on goals listed in part II. Make no conclusions.

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Cy filed: PRM-11

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ROUTING AND RECORD SHEET

1194

SUBJECT: (Optional)

PRM 11

FROM:	EXTENSION	NO.
DDO	1414	DATE 10 February 1977

TO: (Officer designation, room number, and building)	DATE RECEIVED	DATE FORWARDED	OFFICER'S INITIALS	COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)
1. [redacted] D/OPEI/ICS				Thanks for your note. We would very much like to have an officer involved in all this - just who, I am not certain. As you know I was on the Taylor Group which worked over this problem pretty thoroughly two years ago, but I don't have time at this juncture. I would like to nominate [redacted] to your list of names in the second paragraph of your 7 January memorandum. Please let me know if there is anything else we should do.
2.				
3.				
4.				
5.				
6.				
7.				
8.				
9.				
10.				
11.				
12.				
13.				Refer to 10 Feb D/OPEI note (Tab o in Feb Chrono) on PRM-11.
14.				
15.				

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4 APR 1977

MEMORANDUM FOR RECORD

SUBJECT: Meeting of PRM-11, Task 2 Subcommittee of the Special Coordinating Committee (NSC/SCC), 1 April 1977

1. General. The Subcommittee met at the call of the DCI, to consider a preliminary issue paper prepared by the Working Group secretary. Attendees are listed in the attachment. The meeting ranged broadly, diffusely, and somewhat inconclusively over the best approach to take to task 2; the perspective represented by the paper on the table; relationship to task 3 (assigned to the NSC/SCC rather than this subcommittee); and the pros and cons of splitting the DCI and the Director CIA roles. The meeting concluded with a new charge to the secretary of the working group to continue with the basic task 2 report (not on the table at this meeting) but to revise the approach therein to reflect the results of the meeting.

2. Approach to Task 2.

The meeting opened with a statement by the DCI that there was a need to ensure PRM-11 efforts paralleled and supported Community responses to Senate Select Committee draft legislation. The secretary then noted the paper on the table was intended to solicit guidance for the conclusions portion of the task 2 report.

General discussion followed, led by State and Defense but with the general support of the DCI, on the need to begin the paper with a general discussion of the purposes of intelligence per se, followed by description of DCI responsibilities and powers. An analysis of the balance between responsibilities and powers would lead to specific issues, optional steps toward improvement, and discussion of the pros and cons of the options.

Defense noted that responsibilities and powers of SECDEF, as well as DCI, were pertinent. A DCI comment, that list of Community responsibilities was ipso facto coincident with DCI responsibilities as head of the Community, was challenged by Defense on grounds that it begged the question of roles within the Community (and how they are to be accomplished) and on grounds that it failed to take account of statutory SECDEF responsibilities. State agreed that the Subcommittee had to define DCI powers, not assume them. D/DCI/IC asserted E.O. 11905 defined the roles clearly and could be the starting point for the paper. Defense rejoined that the E.O. was not universally admired, and that there are other pertinent documents including the National Security Act of 1947 and the Presidential memo of 1971, to which some might prefer to revert. This issue was not resolved.

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On the theme of diagnosing the status quo, as part of the approach to task 2, the meeting then digressed to discussion of how well the first year of E.O. 11905 worked vis-a-vis DCI budget control. Views were varied. D/DCI/IC thought it went well, although he needed more authority to get information earlier from program managers, and to direct development of options to be costed and evaluated. State said it worked only because INR's budget was not touched. Defense allowed that it worked because SECDEF chose to accept the CFI decisions. NSC was dubious about the effectiveness of the CFI process.

The meeting then reverted to the outline of the task 2 report, with the DCI directing the purposes-responsibilities-powers-issues-options approach. The secretary noted that this reversed the Subcommittee's last guidance to the working group to avoid "philosophy" in favor or "hitting the real issues".

This reference to philosophy led to a brief digression on the "national/tactical" issue, which concluded with D/DCI/IC recommending all read the ICS paper on the subject. The DCI then commented that he hoped tasking of even national clandestine human sources for military purposes would not be ignored by the Subcommittee.

3. Persoectives on the Draft Paper. Defense introduced the question of the perspective on the issues embodied in the draft paper. The Defense point was that the paper assumed every-thing from the "national" perspective, and tended to ignore departmental and tactical responsiveness. The DCI agreed that the report must cover all Community responsibilities.

4. Consideration of Substantive Options. The DCI then asked the meeting to consider an actual issue: splitting the DCI and DCIA. General discussion revolved around the advantages/disadvantages of splitting, the sub-options contained in the split options, and elucidation of the possible consequences of various sub-options. It was clear from the discussion that CIA and ICS strongly believe splitting would be disastrous and is not really necessary. The DCI seemed to have an open mind on the subject. Defense saw pluses and minuses, depending on the details. Critical to the question will be determination of how much of a production and analysis capability the DCI should retain, and what to do with the rest of DDI, as well as DDO and DDS&T. Also critical to the question will be determination of the level of resource control to be held by the DCI, with the options being generally review and veto only, or full programming, budgeting and allocation. No decision was reached.

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4. Relationship to Task 3. NSC then noted, in support of the secretary, that this consideration of options really was a responsibility of the full NSC/SCC under task three, not a responsibility of the subcommittee under task 2. After some discussion, the DCI concluded the meeting and resolved the issue by directing the secretary to address the pros and cons of options, particularly side-effects, but to avoid resolving the options.

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[redacted]

Assistant Deputy Director for
Special Collection Projects

1 Attachment
List of Attendees
(U)

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[redacted]

4 April 1977

Mr. McGiffert
Mr. Latimer
VADM Inman

Attached is an effort to recapture the proceedings of Friday's meeting. I hope I have avoided the common error of exaggerating both the "telling strokes" from our side, and the "outrageous irrelevancies" from the other side.

Very respectfully,

STAT [redacted]

Assistant Deputy Director for
Special Collection Projects

STAT cc: [redacted]

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ATTENDEES

DCI: ADM Stansfield Turner, DCI, Chairman
E.H. Knoche, D/DCI/CIA
STAT [redacted] D/DCI/IC
Richard Lehman, D/DCI/NI
John N. MacMahon, AD/DCI/IC
STAT [redacted] DCI/XO

OSD: David E. McGiffert, ASD/ISA
Thomas K. Latimer, PDASD/I
STAT [redacted] DIADC

OJCS: VADM Bobby R. Inman, DIA/J-2

STATE: Harold Saunders, INR
Emerson Brown, ADD/C, INR

NSC: Samuel Hoskinson

STAT Secretary: [redacted]

Observer: Mr. William Baiter DCI Liaison Senate Select Committee

Attachment

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